## THE UNITED REPUBLIC OF TANZANIA



# PRIME MINISTER®S OFFICE REGIONAL ADMINISTRATION AND LOCAL GOVERNMENT



# MBARALI DISTRICT COUNCIL STRATEGIC PLAN 2013/2014- 2017/2018



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#### **PREFACE**

Mbarali District Council has a vital role of ensuring that effective coordination and supervision of service delivery Targets is in place so that stakeholders deliver quality services to the community and practice good governance in the development of the District.

In order to achieve the above Strategic Objective, Mbarali District Council through its Departments will strengthen its cooperation with all stakeholders through the existing government machinery. It will make sure that the policies are properly translated and implemented by her stakeholders in order to achieve sustainable development.

The Medium Term Strategic Plan (MTSP) for the Mbarali District Council (MDC) 2013/2014 - 2017/2018 is aimed at building the capacity of the Council and its stakeholders towards promoting economic growth with consequent poverty reduction among the local communities, with due emphasis. Mbarali District Council will ensure that the set key result areas, strategic objectives and strategies are effectively implemented and monitored. Stakeholder shall be called upon to cooperate in the implementation of the District's Strategic Plan.

Therefore Government, Development Partners and Community are urged to give their maximum contribution and support according to their commitments in order to facilitate execution of the Council Medium Term Strategic Plan. Success in implementing the service delivery targets and strategic objectives of Mbarali District Council will contribute greatly to the overall success in the achievement of National goals by improving its economy and reduce poverty among the population.

Kenneth M. Ndingo COUNCIL CHAIRMAN MBARALI

#### ACKNOWLEDGEMENT

This Strategic Plan for 2013/2014 - 2017/2018 has been prepared in collaboration with a number of individuals and institutions including District and Ward political leaders, Council staff, Ward Executive Officers and Extension Staff, representatives from Public Institutions, Business Community and the Media.

Their willingness to review and comment on the draft document through writings and stakeholders forum had made this document possible to produce. The Council is extremely grateful to these individuals and organizations for their valuable input to the manuscript.

We are further grateful to UNICEF Country Program for providing funds through Support to Health Programme and Local Government Capital Development Grant (LGCDG) which made possible the necessary training on strategic planning and subsequent preparation of the Document.

We also acknowledge the contribution from Regional Secretariat Staff for their moral and material support which made this document readable and presentable.

There are many others who contributed to the production of this document and their contributions are gratefully acknowledged.

The success of this plan depends on the continued commitment of all stakeholders, within and outside the District. Mbarali District Council is committed to the implementation of this plan, and will use it as a reference document for planning, monitoring and evaluation of performance.

Adam Iddi Mgoyi DISTRICT EXECUTIVE DIRECTOR MBARALI

#### EXECUTIVE SUMMARY

Mbarali District Council was established in July 1995 under Local Government Act No. 8 of 1982. Formerly it was part of Mbeya District Council. The Council started to perform its mandated functions from July, 2000. It is one among ten Councils comprising Mbeya Region. Five years rolling Strategic Plan for Mbarali District Council defines the future direction of the Council for the period 2013/2014-2017/2018 by setting the goals, defining the major strategic objective, strategies and resource needed to realize the vision. It is based on a systematic assessment of the existing situation and was developed through a high participatory process involving all key stakeholders.

The Government of Tanzania is committed to provide sustainable quality and responsive services to its citizens, through Local Government Authorities (LGAs). The Government in 1996 prepared the Local Government Reform Agenda whose Mission is to strengthen the democratically election, autonomous Local Government Authorities responsible to deliver social and economic services according to locally defined needs, within the set National policy and legal frame works.

Empowering the LGAs means to capacitate them to plan strategically and provide quality services to the community. This means being able to provide Intersectoral Co-ordination, Plan and control the Budget, make decisions, implement and enable efficient supervision, monitoring and evaluation at all levels. The plan encompasses all the strategic planning process including situation analysis, organization scan, key result areas, strategic objectives, strategic targets, performance indicators and responsible personnel.

Preparation for Medium Term Strategic Plan (MTSP) is underpinned by a set of Government Policies such as; The Tanzania Development Vision 2025, Millennium Development Goals 2015, Tanzania Five Year Development Plan and National Strategies for Growth and Reduction of Poverty (NSGRP), Sectoral policies and guidelines.

The main emphasis of this Strategic Plan are:

- To improve District performance.
- To create more relevant institutional structures.
- To increase levels of Institutional, Departmental and Individual accountability.
- To improve transparency and communication between management, employees and stakeholders.



• To establish priorities for efficient and effective resource allocation.

However, among the Strategic Objectives there are those which will cover the whole period and perhaps beyond and those which will start and finish during the strategic plan period.



ABREVIATIONS AND ACRONYMS

AIDS Acquired Immune Deficiency Syndrome

ARVs Antiretroviral

CBOs Community Based Organizations

CHF Community Health Fund

DCC District Consultative Committee

eMTCT Eliminate Mother to Child Transmission

FBOS Faith Based Organizations
FYDP Five Year Development Plan

Ha Hectares

HCMIS Human Capital Information System

HIV Human Immune Viruses

HR Human Resource

IFMS Intergrated Financial Management System

Km<sup>2</sup> Kilometre Square

Kms Kilometres

KPIs Key performance Indicators KSI/A Key Strategic Issues/Areas

LAAC Local Authorities Accounting Committee

LGAS Local Government Authorities

LGHRMIS Local Government Human Resources Management

Information System

LGRP Local Government Reform Program

M & E Monitoring and Evaluation
MCH Maternal and Child Health
MDC Mbarali District Council

MTEF Medium Term Expenditure Framework

MTSP Medium Term Strategic Plan

MTSPBM Medium Term Strategic Planning and Budgeting Manual

MVC Most Vulnerable Children
NARCO National Ranching Company
NBS National Bureau of Statistics
NGOS Non- Governmental Organizations
NHIF National Health Insurance Fund

NSGRP National Strategy for Growth and Reduction of Poverty

PlanRep Planning and Reporting Programme

PLHIV People Living with HIV/AIDS
PMG Performance Management Guide

PMO-RALG Prime Ministers Office- Regional Administration and

Local Government

PMTCT Prevention of Mother to Child Transmission



PRA Participatory Rural Appraisal

RS Regional Secretariat

RUWASA Rujewa Water Supply and Sanitation Authority

SACCOS Saving and Credit Cooperative Societies

SP Strategic Plan

SWOC Strength, Weaknesses, Opportunities and Challenges

TANROADs Tanzania Road Agency

TAZAM Tanzania, Zambia and Malawi Road Network

TAZARA Tanzania and Zambia Railway

Tshs Tanzanian Shillings

TVs Televisions

UNICEF United Nation Children Fund VEOs Village Executive Officers

VMACs Village Multi- Sectoral Committees WASH Water, Sanitation and Hygiene

WEOs Ward Excutive Officers

WMACs Wards Multi- Sectoral Committees



#### TERMINOLOGIES

A number of terms have been defined to enable users understand the intended meaning and for clarity purposes. The main terms are as follows.

#### Vision

Is the desired or intended future state of an organization in terms of its fundamental objective and strategic direction.

#### Mission

Is fundamental purpose of and organization, briefly describing why it exists and what it does to achieve its vision.

#### Core Values

Core values are guiding principles that all members and employees of the organization will commit themselves to follow towards the attainment of the shared and agreed vision.

#### Goal

A goal describes future end-state or desired outcome of the organization that is intended to be achieved.

#### Objectives

Objectives are organization's performance results and outcomes it wants to achieve and improvement to be made as part of its strategic direction.

#### Strategies

Strategies are established approaches for achieving the intended strategic objective of the organization

#### Targets

Targets are tangible, measurable and time -bound outputs to be produced by an organization to achieves its objective.

#### Performance Indicators

These are means used to measure the performance of the institution. They are used to ensure that the institution is meeting the set of defined objectives and targets.



#### Keys performance Indicators

Key performance indicators are means for measuring progress toward achieving the stated objective and corresponding targets

#### Stakeholders

These are individuals and institutions that have an interest in the activities and achievements of the organization. They include clients or customers, development partners, employees, government institutions and community.

#### Capacity Building

Capacity building is a process leading to skill upgrading, procedural improvements and institutional strengthening. It refers to investment in people, Institutions and practices.

#### Effectiveness

Effectiveness is the extent to which an intervention's objectives are achieves, taking into account their relative importance.

#### Efficiency

Efficiency is a measure of how economically resources or inputs in terms of funds, expertise and time are converted to outputs or results.

#### Monitoring

Monitoring is the follow up on implementation of the plan to determine the movement toward or away from the set objectives and targets.

#### Evaluation

Evaluation is critical and objective assessment of the plan in terms of specific milestone of achievements as compared to the set objective and expectations



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#### CHAPTER ONE

#### 1.0 Introduction

#### 1.1 Background Information

Mbarali District Council is among the ten councils of Mbeya Region established in July 1995 under Local Government Act No. 8 of 1982. Formerly it was part of Mbeya District Council. The Council started to perform its mandated functions from July, 2000. The main role of the Council is to provide its community with high quality and Sustainable Socio-economic Services.

Mbarali District Council has prepared SP which covers the period of five years of 2013/2014 - 2017/2018 based on review of functions and organisation structure of Council by the Government in June, 2012. It takes into account the changes and challenges faced by the organisation. The plan is intended to guide operations of the Council as stipulated in the Act and Performance Management Guide (PMG) of 2012.

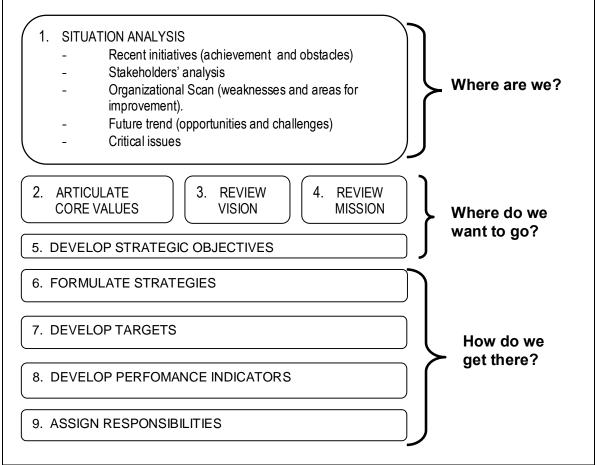
#### 1.2 The Plan Preparation Process

Nine-step process was used in developing the Medium Term Strategic Plan (MTSP). Step one show where we are at present while step two to five describe where we want to go in terms of institutional perspectives. Step six to nine present how to get there in terms of deliverables.

The nine-step approach used in the preparation of the Plan is presented in Figure 1.1



Figure 1.1: Steps for Developing the MTSP



#### 1.2.1 Recent Initiatives

In the process of preparing this document, the roles and mandate of Mbarali District Council were reviewed and recent initiatives that include achievements and challenges were established in line with implementation of The Tanzania Five Year Development Plan for 2011/2012-2015/2016. It was observed that during the past three years the organization has initiated a number of measures aimed at transforming the council to undertake its changed roles while at the same time improving service delivery. Council takes pride in a number of achievements despite some challenges faced in attaining its objectives.

#### 1.2.2 Situation Analysis

Situation analysis was performed using two main tools namely Stakeholders' and SWOC Analysis. The work was carried out during the training sessions conducted in April, 2013.



#### 1.2.2.1 Stakeholders' Analysis

Stakeholders' analysis was carried out by addressing the question as who needs what in our organization. The impact of not meeting client's expectations was also analysed. Stakeholders were classified into eleven (11) main categories as listed below:-

- i. Mbarali District community
- ii. Council staff
- iii. Political Leaders
- iv. PMO-RALG and RS
- v. Sector Ministries
- vi. Development Partners
- vii. NGOs and CBOs
- viii. Investors
  - ix. Media/Press
  - x. Religious Institutions
  - xi. Public Institutions and Other service providers

#### 1.2.2.2 Internal Organizational Scan

Internal organization scan was conducted using five criteria: leadership, people management, core processes, customer focus and key performance results. The assessment came out with internal strengths and areas for improvement in the Council.

### 1.2.2.3 External Trend Analysis

The Council works in a globalized world which is constantly changing. Trends of external factors that affect the operations of the organisation were determined and taken into account during the preparation of the Plan. Figure 1.2 illustrates the external factor trends considered in the analysis.



Workforce Trends What workforce trends may impact Political/Legal/Regulatory Trends What skills do we need in future? What political trends may impact us? What new laws/regulations may impact on our work? Technology Trends What patterns of litigation? What opportunities does technology present? What are the risks? Revenue/Economic Trends What revenue trends may affect Mbarali us? DC What economic trends may Ecological/Geographical Trends affect us? What climatic conditions may impact us? What other geographical Institutional/Structural Trends trends? What government structural What environmental changes may impact us? trends affect us? Sociological Trends How about partner/competitor What broad social issues organizations? may impact us? What demographic changes may impact us?

Figure 1.2: External Trends Analysis

#### 1.2.2.4 Critical Issues

The situation analysis was concluded by identifying a set of critical issues, which will require attention during the Medium-Term Period.

#### 1.2.3 Developing the Plan

As a result of the situation analysis, the Medium Term Strategic Plan (MTSP) for 2013/14 to 2017/18 was developed. The Strategic Plan contains vision, mission statement, core values, objectives, strategies and key performance indicators.

#### 1.3 Layout of the Document

The Strategic Plan contains five chapters. Chapter One provides background introduction and explains on the methodology used in the preparation of the Plan. Chapter Two deals with situation analysis and Chapter Three explains the vision, mission and core values. Chapter Four presents the Plan in detail with objectives, strategies, targets and key performance indicators and finally Chapter Five describes the monitoring and evaluation of the Plan. The document also has two appendices which present the strategic plan matrix and organization structure.



#### CHAPTER TWO

#### 2.0 Situation Analysis

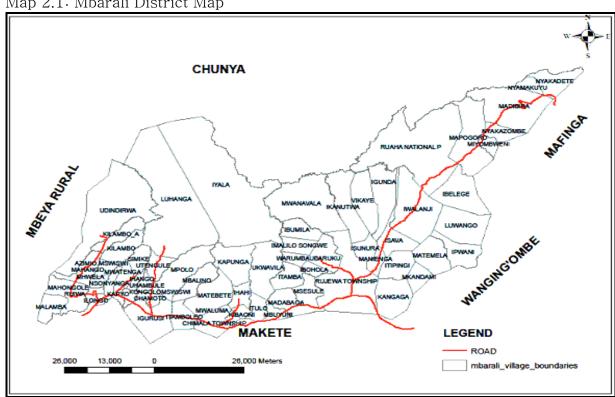
#### 2.1 The District Profile

Mbarali District is one of the eight Districts and among ten Councils that form Mbeya Region. The council was established on July 1995 by the Local Government Act No 8 of 1982 and amended by Act No 6 of 1999 and received certificate of registration on 7<sup>th</sup> July, 2000.

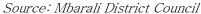
#### 2.1.1 Location & Climate

The District is located between latitude 70 and 90 South of Equator and between longitude  $33.8^{\circ}$  and  $35^{\circ}$  East of Greenwich. It is bordered by Iringa District on the North-East, on the West is bordered by Mbeya District while on the East the District is bordered by Wanging'ombe and Mufindi Districts. To its North is bordered by Chunya District and on the South is bordered by Makete District.

The District ranges at an altitude from 1,000 to 1,800 meters above sea level. Average temperature ranges between 25°C and 30°C. The annual rainfall is about 450 to 650 mm.



Map 2.1: Mbarali District Map



#### 2.1.2 Land use Pattern

Mbarali District Council has a total area of  $16{,}000~{\rm km}^2$  and the land use patterns indicated in the Table 2.1

Table 2.1: Land Use Pattern in Mbarali District, 2013

Classification	Area in Km²	Area in Hectors	Percentage (%)
Agriculture	3,215	321,500	20.1
Livestock Keeping	1,540	154,000	9.6
Settlement	1,245	124,500	7.8
Forest Reserve	400	40,000	2.5
National Park, Wildlife Management	9,600	960,000	
and Game reserve			60.0
TOTAL	16,000	1,600,000	100.0

Source: District Natural Resources and Land Department- Mbarali District Council, 2013

#### 2.1.3 Administration

Administratively the District is divided into two divisions namely Ilongo and Rujewa, with a total of 20 Wards, 99 registered Villages while the number of hamlets is 706 as indicated in Table 2.2.

Table 2.2: Administrative Units of Mbarali District, 2013

Divisions	Wards	Villages	Hamlets
Rujewa	10	47	312
Ilongo	10	52	394
Total	20	99	706

Source: Administrative department- Mbarali District Council, 2013

#### 2.1.4 Population

According to the 2012 Population and Housing Census, Mbarali District had a total population of 300,517 whereby 145,867 are males and 154,650 are females with a growth rate of 2.8% and 69,888 households as indicated on Table 2.3.

Table 2.3: Population Distribution by Wards, Mbarali District, 2013

Ward	Population		Average Household Size	
	Females	Males	Total	
Luhanga	5,854	5,612	11,466	5.9
Madibira	12,639	12,103	24,742	4.5
Mawindi	5,092	4,825	9,917	4.2
Ihahi	4,350	4,124	8,474	3.8
Mapogoro	12,695	12,059	24,754	4.4
Chimala	8,899	7,734	16,633	3.9

Ward	Population		Average Household Size	
	Females	Males	Total	
Utengule Usangu	8,168	7,239	15,407	4.9
Ruiwa	8,102	7,765	15,867	4.3
Mahongole	6,068	5,676	11,744	3.6
Ubaruku	14,940	14,257	29,197	4.1
Igurusi	11,562	10,734	22,296	3.9
Kongolo	5,251	5,058	10,309	3.9
Mwatenga	4,307	4,109	8,416	4.9
Imalilosongwe	5,723	5,545	11,268	4.6
Igava	7,413	6,879	14,262	4.9
Ipwani	4,360	4,143	8,503	4.3
Itamboleo	4,672	4,641	9,313	4.8
Miyombweni	4,912	4,861	9,773	4.9
Rujewa	15,232	14,241	29,473	4.2
Lugelele	4,411	4,262	8,673	4.0
Total	154,650	145,867	300,517	4.3

Source: 2012 Population and Housing Census, Population Distribution by Administrative Units 2013, Vol I

#### 2.1.5 Ethnic Groups

The major ethnic groups are Sangu, Hehe, Safwa and Bena. In addition, there are other small tribal groups including Baruchi, Sukuma, Wanji, Barbeig, Masai, Kinga, Nyakyusa, Ndali and Gogo.

#### 2.1.6 Economy

The economy of Mbarali District communities depends mainly on agriculture and livestock keeping. It is estimated that over 83% of residents are engaged in agriculture. Other economic activities being businesses, beekeeping, forest products, mining, fishing and handcraft. The District per capita income is approximately Tshs. 376,500/=.

#### 2.1.7 Agriculture Sector

The population of Mbarali District depends mainly on agriculture and livestock keeping for their livelihoods. The District has a total area of 1,600,000 Ha, of which 321,500Ha are arable land which is potential for agriculture production and currently 159,000 hectares are estimated to be developed.

Paddy production is the main food/cash crop which makes Mbarali District to be one of the main paddy producers in Mbeya and neighbouring Regions. Other crops include maize, sweat potatoes, sorghum, sunflower, cassava, beans, groundnuts and vegetables. Apart from rain fed agriculture the district depends on supplementary irrigation agriculture. The district has the total of 52,000Ha cultivated under supplementary irrigation which is equivalent to 32.7% of the total developed land for agriculture.



#### 2.1.8 Livestock

The district has a total grazing land of 154,000Ha of which 101,802.70Ha has been identified and demarcated. Out of the total demarcated area, 43,725Ha belongs to the 16 privatized mini ranches which were formerly under NARCO, 5,600Ha is the area under Langwira Pasture Seed Farm and 25 villages have Land use Plans with a total area of 52,477.70 Ha for grazing purpose. The remaining 52,197.30Ha of grazing land belongs to 74 villages with no land use plan. The types of livestock kept in Mbarali district includes; cattle, goats, sheep, poultry, pigs and donkeys under agro-pastoral extensive system.

#### 2.1.9 Trade and Industry

Mbarali District Council has a total number of 168 industries, out of which 3 are big industries, 17 are medium scale industries and 148 are small scale industries. Apart from dealing with industrial statistics, the sector also deals with issuing business licences to 857 to business entities. In addition to that the Sector in collaboration with other stakeholders conducts entrepreneurship trainings to business owners.

#### 2.1.10 Infrastructure

The District has the total of 1,308.2 kms of road network of which 305.5 kms are under TANROADs while 1,002.7 kms are under district. See Table 2.4

Table 2.4: District Road Network

	Road Category					
	Tarmac roads	Farmac roads Gravel roads Earth/surface roads Total				
	(kms)					
TANROADS	102.0	203.5	0	305.5		
District	0	216.15	786.55	1,002.7		
Total	102.0	419.65	786.55	1,308.2		

Source: Works Department - Mbarali District Council, 2013

Other communication services available include; railway line (TAZARA) which crosses in the district and having about 06 stations; there are 03 active air strips, telecommunication and postal services.

#### 2.1.11 Water

The District has 10 gravity schemes, 37 deep and 48 shallow wells. There is Rujewa Water Supply and Sanitation Authority (RUWASA) which serves Rujewa Township. About 67% of the total population has access to clean, safe and affordable water within a distance of not more than 400 m. as shown in the Table 2.5



Table 2.5: Number of Water Projects

No.	Type of water project	Number of water projects	Beneficiaries (Village)	Number of population with access to water services	% of population. with access to water services
1.	Gravity scheme	10	52	154,939	53
2.	Deep wells	37	14	31,143	10
3.	Shallow wells	48	10	15,187	4
	Total	95	76	201,269	67

Source: Water Department - Mbarali District Council, 2013

#### 2.1.12 Health Sector

The district has 2 hospitals, 7 health centres and 37 dispensaries. One hospital is owned by the government and the other is owned by Voluntary Agency (Chimala Mission). About 60% of population live five kilometres from health facilities. Most of these health facilities provide services to members of health insurance funds. On the other hand, health insurance services such as Community Health Funds (CHF) and National Health Insurance Fund (NHIF) do support health facilities by providing medical consultation. HIV prevalence in Mbarali District Council stands at 9.2%

#### 2.1.13 Education Sector

Mbarali District Council has a total number of 105 primary Schools of which 103 are owned by the government while 2 are privately owned. The total number of students available is 54,246 where 27,416 are boys and 26,830 are girls.

Likewise, the District has 19 Secondary Schools, of which 13 are owned by the Government, while 6 are privately owned. The total numbers of students in Secondary Schools are 9,570 of which 4,859 are males and 4,711 are females. The district has 2 training institutes of which 1 is Nursing Centre located at Chimala and the other one is Agriculture training Institute at Igurusi.

#### 2.1.14 Community Development, Gender and Children Sector

Mbarali District Council is supporting the marginalized groups as the strategy of facilitating them to improve their living standard. In accomplishing and fulfilling this task, between 2011–2013 the Council has provided loans totalling Tsh. 36,500,000/= to 26 women and 10 youth groups for establishing and managing 12 micro projects. Also 15 women groups linked with micro-financial institutions (SACCOS) for small loans and entrepreneur skills. Furthermore 50 MVC/Orphans identified have been supported with school fees, school uniforms and other school materials every year.



#### 2.2 The Role and Mandate of the Council

Mbarali District Council in its day to day activities performs its mandated functions as stipulated under the Local Government Act No. 8 of 1982 and amended by Act No. 6 of 1999. The roles and functions of Mbarali District Council are mainly centred on sectoral departments as follows:

#### 2.2.1 Primary and Secondary Education Departments

- 1. To supervise and implement education policies and regulations
- 2. To provide conducive teaching & learning environment for education services in the council
- 3. To sensitize implementation of National HIV/AIDS Strategy III in Primary and Secondary Schools.
- 4. To create awareness to ethnic groups to understand good/bad traditional customs and cultural beliefs.
- 5. To promote sport and cultural activities in schools and the community
- 6. To coordinate and supervise examinations
- 7. To coordinate Adult education activities.

#### 2.2.2 Agriculture, Irrigation and Cooperatives Department

- 1. To provide technical extension services to farmers on crop production, processing and marketing through training and dissemination of information.
- 2. To facilitate farmers in construction of food reserve structures so as to improve food reserve and security at household level.
- 3. To combat crop pests and diseases affecting crop production and storage.
- 4. To facilitate farmers in improving agricultural irrigation farming.
- 5. To monitor distribution and use of appropriate farm inputs, equipments and machineries.
- 6. To carry out on farm trials and demonstration plots
- 7. To promote value addition on agricultural products so as to increase income and preservation.
- 8. To conduct inspection and auditing of Cooperative Societies and Associations.
- 9. To mobilize the community in establishing sustainable Cooperative Societies and associations.
- 10. To register cooperatives societies and associations.
- 11.To strengthen and sustain cooperatives and associations as a strategy to provide credit facilities and marketing.
- 12. To promote marketing of Agricultural and livestock products.
- 13. To sensitize the community in preventing new HIV/AIDS Infection.



#### 2.2.3 Livestock and Fisheries Department

- 1. To provide technical extension services to livestock and fish keepers on production, processing and marketing through training and dissemination of information.
- 2. To monitor and evaluate livestock, fisheries inputs needs, availability and distribution.
- 3. To carry out livestock and fisheries trials and demonstration units.
- 4. To promote value addition and marketing of livestock and fish products and by-product so as to increase income among livestock keepers.
- 5. To control, treat and eradicate animal pests and diseases through vaccination, dipping, inspection routine check-up, control of livestock movements at entry points and within the District.
- 6. To conduct Registration and Supervision of all private veterinary practices in the District
- 7. To develop a directory of livestock service providers including NGOs, CBOs and commercial service providers and engage with them through facilitating and enhancing their ability to contract service provision from the District.
- 8. To sensitize the livestock community on cross-cutting issues such as prevention and control new HIV/AIDS Infection and environmental conservation

#### 2.2.4 Works Department

- 1. To participate in tendering process, offering building permits, monitoring and supervision of public works.
- 2. To carry out rural accessibility infrastructures inventory in the council
- 3. To maintain District infrastructures such as buildings, roads and bridges
- 4. To maintain plant and transport equipments for the council.
- 5. To create awareness to community on proper use of infrastructures

#### 2.2.5 Water Supply Department

- 1. To facilitate availability of safe, clean and affordable water service to the community.
- 2. To carry out maintenance of exiting water infrastructures bore holes, water tanks, deep and shallow wells
- 3. To design and implement new water projects
- 4. To facilitate establishment of community water user associations, water committees and water user groups.
- 5. To create awareness to community on protection of water sources
- 6. To collaborate with other stakeholders in sensitizing communities on preventing new HIV/AIDS infection.



### 2.2.6 Planning Department

- 1. To facilitate and coordinate the planning process for improving social economic development in the Council.
- 2. To interpret, disseminate and coordinate the implementation of various development policies
- 3. To coordinate the distribution of available resources for the development projects in the council.
- 4. To conduct data collection and management for decision making.
- 5. To coordinate preparation and implementation of Council budget.
- 6. To prepare quarterly and annual development reports.
- 7. To conduct Monitoring and Evaluation of Development projects by ensuring projects are implemented timely with quality standards
- 8. To ensure cross cutting issues such gender, HIV/AIDS, environmental conservation, disaster are mainstreamed in Council Plans

#### 2.2.7 Human Resource and Administration Department.

- 1. To maintain and facilitate peace, order and good governance.
- 2. To delegate political, financial and administrative powers to the lower local authorities such as Wards, Villages and Hamlets.
- 3. To foster and develop community participation in decision making democratically
- 4. To supervise and coordinate employees development.
- 5. To conduct recruitment, promotion, rewarding and discipline of employees.
- 6. To keep and maintain employees records.
- 7. To maintain and facilitate implementation of laws, regulation and circulars concerning employees.

#### 2.2.8 Finance and Trade Department

- 1. To monitor and coordinate implementation of financial regulations.
- 2. To supervise, collect and identify new potential sources of revenues.
- 3. To control financial expenditures.
- 4. To prepare financial reports.
- 5. To register, supervise and promote business in the Council.
- 6. To facilitate training to entrepreneurs
- 7. To promote use of domestic products and services.
- 8. To conduct sensitization to community on risk management such as warehouse receipt system.

#### 2.2.9 Land and Natural Resources Department

- 1. To facilitate preparation of village land use plans.
- 2. To prepare town plan drawings in urban areas.
- 3. To carry out survey and mapping of plots and farms.
- 4. To analyze and compile land data base.



- 5. To prepare certificates of right of occupancy and customary.
- 6. To conduct inspection of land use development in urban areas.
- 7. To collect land revenue for Central Government and District Council.
- 8. To create awareness to the community on land Act. No 4 & 5 of 1999
- 9. To value movable/unmovable assets for various purposes.
- 10. To solve land conflicts and establish sustainable strategies.
- 11. To facilitate tree nursery and tree planting activities by communities.
- 12. To facilitate the establishment of community forest reserves
- 13. To promote beekeeping.
- 14. To conduct patrols within and outside protected/conserved areas.

#### 2.2.10 Health Department

- 1. To control and treat communicable and non communicable diseases.
- 2. To provide reproductive and child health services.
- 3. To sensitize prevention and elimination of mother to child HIV transmission (PMTCT/eMTCT).
- 4. To establish Care and Treatment Centers sites.
- 5. Provision of voluntary counseling and testing on HIV/AIDS
- 6. Provision of oral health services.
- 7. To conduct sensitization of CHF to the community.
- 8. To provide community with health education.

#### 2.2.11 Sanitation and Environment Department

- 1. To control solid and liquid waste.
- 2. To control communicable diseases.
- 3. To control food safety and hygiene.
- 4. To control vector and vermins
- 5. To monitor disease surveillance and response including disaster management.
- 6. To ensure water safety and quality control.
- 7. To promote sanitation and hygiene.
- 8. To provide consultation on industrial hygiene and safety sanitation.

#### 2.2.12 Community Development Department

- 1. To carry out sensitization on recognizing and understanding obstacles to community development through involvement of stakeholder in solving problems using available resources.
- 2. To create awareness to the community against awful traditions, habits and local believes that hinders development.
- 3. To mobilize community in establishing and strengthening economic groups of women and youth.
- 4. To educate community on policies concerning children, gender and community development.



- 5. To provide civic education to the community.
- 6. To supervise and coordinate social welfare activities on issues concerning vulnerable groups.
- 7. To mobilize community on the use of simple and appropriate technologies and participate in development activities.
- 8. To put in place the mechanism of mobilizing revolving funds and provision of loans to groups.
- 9. To collaborate with other stakeholder in sensitizing communities on prevention of HIV/AIDS.

These Roles and Functions are assigned to 13 departments, as outlined in the Council Organization Chart presented in Appendix 1.

### 2.3 Recent Initiatives, Achievements and Challenges Recent initiatives undertaken by Mbarali District Council aimed at fulfilling its mandates were reviewed. A summary of the analysis is presented in Table 2.6



Table 2.6: Recent Initiatives: Achievements & Challenges

order and good governance  Training of peoples militia  Security committees Existence of community, Need to provide sufficient working tools  Improvement in social Improvement in social mechanism and obstacles to development through involvement of stakeholders using available resources.  Improvement of agriculture, trade, commerce and industry  Training of peoples militia  Sensitization and mobilization improvement in social mechanism and obstacles to development through involvement of stakeholders using available resources.  Improvement of agriculture, trade, commerce and industry  Training of peoples militia  Security committees Existence of community, Need to provide sufficient working tools  Improvement in social mechanism and transparency stakeholders participation in social and economic development initiatives  Improvement of agriculture trade, commerce and industry  Training of peoples militia  Sexistence of community, Need to provide sufficient working tools  Improvement in social mechanism and economic development initiatives  Training of peoples militia  Existence of community, Need to provide sufficient working tools  Improvement in social mechanism and economic development initiatives  Training of peoples militia  Training of people and mobilization and mobilization and mobilization  Improvement in social mechanism of economic development initiatives  Training of people working tools  Improvement in social Insufficient fund for sustainable M & E.  Training of peoples militia  welfare and economic development initiatives  Improve technology in agriculture production  Improvement of rural livelihood  Self sufficient in food production  Training of peoples working tools  Training of peoples militiatives and mechanism and transparency to community.  Political interest and economic development influence  Improvement of rural improved technology in agriculture pr	No.	FUNCTION	INITIATIVES	ACHIEVEMENTS	CHALLENGES
Promote social and economic development initiatives for economic well-being of the community.   Political interest and available resources.   Improvement in social welfare and economic mechanism of to community to community and expected production are recapin	1.	order and good	committee	Security committees Existence of community	Need to provide sufficient
agriculture, trade, commerce and industry commerce and industry production, processing, marketing, entrepreneurship and improved/new technologies.  4. Enhancement of health, education, social, cultural and recreational life of the people.  5. Relief of poverty and distress for the assistance and amelioration of life for the young, the aged and services to vulnerable groups  4. Services to community on agricultural improved technology in agriculture production. Improvement of rural livelihood Self sufficient in food production  Self sufficient in food production  Self sufficient in food production  Shortage of extension staff Conflict between pastoralists and farmers  Poor community participation in contribution of infrastructures Readiness of community to use social services  Realief of poverty and distress for the assistance and amelioration of life for the young, the aged and services to vulnerable groups  Services to community on agricultural improved technology in agriculture production  Improvement of rural livelihood Self sufficient in food production  Self sufficient in food production  Improvement of social services and infrastructure Environmental and climate change Price fluctuation of agricultural inputs Shortage of extension staff Conflict between pastoralists and farmers  Readiness of community to use social services  Readiness of community to use social services infrastructures Inadequate working facilities  Inadequate social services to vulnerable groups e.g. Elderly People	2.	economic development initiatives for economic well-being of the	community understanding opportunities and obstacles to development through involvement of stakeholders using	Improvement in social welfare and economic well-being of community. Community and stakeholders participation in social and economic	Insufficient fund for sustainable M & E.  Need for feedback mechanism and transparency to community.  Political interest and
education, social, cultural and recreational life of the people.  5. Relief of poverty and distress for the assistance and amelioration of life for the young, the aged and services to vulnerable groups  education, social, health, water and regulations of education, health, water and culture.  Services and in contribution of development initiatives and management of social services infrastructures landequate working facilities  Improvement in self employment facilities  Availability of free social services to vulnerable groups groups e.g. Elderly People	3.	agriculture, trade,	services to community on agricultural production, processing, marketing, entrepreneurship and improved/new	improved technology in agriculture production Improvement of rural livelihood Self sufficient in food	machines and infrastructure Environmental and climate change Price fluctuation of agricultural inputs Shortage of extension staff Conflict between pastoralists
distress for the assistance and amelioration of life for the young, the aged and services to vulnerable groups  establish and strengthening economic assistance and groups of women and youth.  Sensitization on provision of free social services to vulnerable groups  groups e.g. Elderly People	4.	education, social, cultural and recreational life of the	policies and regulations of education,	services and infrastructures Readiness of community to	development initiatives and management of social
Mbarali DC Strategic Plan 2013/2014 – 2017/2018 15		distress for the assistance and amelioration of life for the young, the aged and the disabled or infirm	establish and strengthening economic groups of women and youth. Sensitization on provision of free social services to vulnerable groups	employment Availability of free social services to vulnerable groups e.g. Elderly People Window Services	*



No.	FUNCTION	INITIATIVES	ACHIEVEMENTS	CHALLENGES
6.	Promote and ensure	Operationalization of statutory	Decisions are made basing	Need for strengthen
	democratic	meetings and committees at all levels	on statutory meetings and	transparency and
	participation and		committees	accountability at all levels
	control of decision-		Community are aware of	Shortage WEOs and VEOs
	making by the people		decision made	
	concerned.		Transparency and	
			accountability	
7.	Establish and maintain	Identification of new revenue sources	New sources of revenue	Dependency on agriculture
	reliable sources of	Use of outsourcing	identified	production as main source of
	revenue and other	Establishment of revenue collection	Increase of own source	revenue
	resources in order to	task force	revenue from Tsh.	Delay of approval of Council
	enable Council to		719,703,661 in 2011/12 to	by- laws by PMO- RALG
	perform its functions		Tsh. 3,914,296,100 in	
			2017/18	
8.	Improve working	Provision of conducive working	Working tools and work	Need for continuous
	environment and	environment to Council staff in terms	related incentives are	improvement of working
	working tools.	of offices, working tools and incentives	provided to staff	environment
				including office facilities and
				accommodation

### 2.4 Stakeholders Analysis

Stakeholders' analysis was carried out by discussing the questions: who are our main stakeholders? What sort of services they need from the organization? what are the implications of not meeting their needs? Stakeholders were categorized into eight main groups. A summary of stakeholder analysis is presented in Table 2.7



Table 2.7: Stakeholders Analysis

No.	STAKEHOLDERS	NEEDS/EXPECTATIONS	IMPACT OF NOT MEETING EXPECTIONS	PRIORITY RANKING
1.	Mbarali District Council Community	<ul><li>Peace, order and security</li><li>Acquire necessary social and economic services</li><li>Good Governance</li></ul>	- Conflict and Disappointment - Social and economic disorders	High
2.	Council Staff	<ul> <li>Get due remuneration and incentives</li> <li>Conducive working environment</li> <li>Recognition and respect</li> <li>Job security</li> </ul>	<ul><li>Demoralisation</li><li>Poor delivery of services</li><li>Corruption</li></ul>	High
3.	Political leaders	<ul> <li>Meet political interest</li> <li>Incentives,</li> <li>Recognition and respect</li> <li>Technical advisory</li> <li>Timely implementation of projects</li> </ul>	<ul> <li>Poor community project contribution and participation</li> <li>Negative orientation on decision making</li> <li>Improper decision making</li> </ul>	High
4.	Development Partners	<ul> <li>Recognition</li> <li>Timely Reporting and Accountability</li> <li>Good Governance</li> <li>Transparency</li> <li>Input and outcome results</li> <li>Peace, Order and Conducive working environment</li> </ul>	- Demoralization - Withdrawal of programmes	High
5.	PMO-RALG and Regional Secretariat	<ul> <li>Interpreting and implementing policies, laws, regulations and directives</li> <li>Timely submission of reports</li> <li>Cooperation, collaboration and coordination</li> <li>Proper management of resources</li> </ul>	<ul> <li>Inadequate interface between LGAs, RS and PMO - RALG</li> <li>Penalties</li> </ul>	High



No.	STAKEHOLDERS	NEEDS/EXPECTATIONS	IMPACT OF NOT MEETING EXPECTIONS	PRIORITY RANKING
6.	Sector Ministries	<ul> <li>Interpreting and implementing policies, laws, regulations and directives</li> <li>Timely submission of reports</li> <li>Cooperation, collaboration and coordination</li> <li>Proper management of resources</li> </ul>	<ul><li>Inadequate support</li><li>Penalties and Queries</li><li>Conditional Funds</li></ul>	High
7.	Religious Institutions	<ul> <li>Peace and Order</li> <li>Cooperation and Collaboration</li> <li>Involvement in socio- economic activities</li> <li>Timely information</li> </ul>	<ul><li>Conflicts</li><li>Low support on advocating development initiatives</li><li>Duplication of activities</li></ul>	Medium
8.	Public Institutions and other services providers	<ul><li>Conducive environment</li><li>Cooperation collaboration and coordination</li><li>Recognition</li></ul>	<ul><li>Decreased level of service provision</li><li>Duplication of efforts</li></ul>	Medium
9.	Investors	<ul> <li>Provide opportunities for investment</li> <li>Conducive working environment</li> <li>Timely information</li> <li>Cooperation, collaboration and coordination</li> <li>Ensure security of their invested capital</li> </ul>	<ul><li>Poor turn up of the investors</li><li>Pullout of invested capital</li></ul>	Medium
10.	NGO's and CBO's	<ul> <li>Logistics, resources support and Information</li> <li>Registration</li> <li>Supervision and monitoring.</li> <li>Involvement in development activities.</li> <li>Provide advice and technical support</li> <li>Interpretation and dissemination of law and policies</li> <li>Provision of peace and order</li> </ul>	<ul> <li>Decreased level of service provision</li> <li>Misallocation of resource</li> <li>Duplication of activities</li> </ul>	Medium
11.	Media/Press	<ul> <li>Recognition</li> <li>Cooperation, collaboration and coordination</li> <li>Provision of information</li> <li>Peace and Order</li> </ul>	<ul><li>Information Distortion</li><li>Abscondiment</li></ul>	Medium



#### 2.5 Organization Scan

An organization scan was also carried out for the internal and external environment. The internal scan aimed at identifying areas of strength and areas for improvement while the external scan aimed at identifying opportunities and risks or challenges.

### 2.5.1 Internal Scan (Strengths and Weaknesses)

In scanning the internal environment, the Council conducted an assessment using five important criteria for running any organization. The criteria chosen were: customer focus, results oriented, leadership, staff management and core processes. The assessment aimed at identifying areas where the organization is relatively strong and areas which would require changes and improvement in future. A summary of the analysis using the five criteria is presented in Table 2.8

Table 2.8: Summary of Internal Scan

CRITERIA	STRENGTHS	WEAKNESS
Core Process	Existence of by - Laws, directives and guidelines that enforce Council resolutions and decision making     It is a legal entity having legal power to establish by - laws	1. Weak methodology for enforcement of By-laws
Customer Focus	<ol> <li>Existence of Client Service Charter</li> <li>Availability of competent and qualified staff to meet customer needs.</li> <li>There is a total commitment to meet/satisfy customer.</li> <li>Presence of Complaints Desk</li> </ol>	1. Absence of Council's resource centre
Result Oriented	Existence of Villages with Land use plans     Existence of social and economic infrastructures     Existence of community micro – financial institutions     Presence of Igurusi agricultural crop market center	Shortage of working facilities and equipments –     Inadequate resources to involve stakeholders in planning process and implementing development projects     Low community project contribution

Staff Management	1. There are qualified staff in all sectors	1. Inadequate refresher/on job
	2. Team work spirit.	training/courses
	3. Human Resource Development Plan in Place	2. Low motivation and transparency
	4. Provision of incentives to employees.	
Leadership	1. Good relationship with development partners.	1. Inadequate administrative and
	2. Functioning leadership structure up to hamlet	managerial skills
	level.	2. Weak leadership in community
	3. Committed management team.	microfinance institution
	4. Political will to development initiatives	



#### 2.5.2 External Scan (Opportunities and Challenges)

External scan was carried out by assessing opportunities and challenges the future may hold for the Council. Several dimensions were considered in the analysis: economic trends, workforce trends, political or legal or regulatory trends, institutional trends, sociological trends and technological trends. The outcome of the assessment for each dimension is as follows:

#### 2.5.2.1 Economic Trends

Within the economic arena, several closely related trends were noted: the Tanzanian economy is growing, government revenues are increasing and the private sector is growing. Each of these trends presents a series of associated opportunities and challenges.

As Council Source revenue and Government revenues allocation increases, the Council can do more for its staff and customers. It will also enhance the ability to meet performance expectations of its clients and stakeholders. Inspite of increasing own Source revenue and grants, the Council will continue to identify and pursue priorities consistent with the available resources.

#### 2.5.2.2 Workforce Trends

The assessment of the work force trends revealed that the labour market is characterized by increased labour mobility, performance based incentives, continuous skill improvement through training, development of retention schemes and tendency towards lean organisation structures with a small highly skilled labour force that concentrate on core functions.

In view of the above trend, there are number of opportunities that could be utilized by Council such as better chance of employing highly skilled personnel from the labour market and institutions of higher learning.

#### 2.5.2.3 Political, Legal and Regulatory Trends

The analysis of political, legal and regulatory trends within the country made us to believe that peace and stability in Tanzania will prevail. The ongoing Government Reforms will continue to enhance service delivery in Mbarali District Council and public as whole.

#### 2.5.2.4 Sociological Trends

During the assessment, the sociological trend identified that HIV/AIDS has great impact on our work. The pandemic is not only a public health issue but also a problem that contributes greatly towards devastation of both national and household economies. The consequences of HIV/AIDS in the Tanzanian socio-



economic environment are very conspicuous to date than ever before as it is noted that the pandemic is more rampant within the age profile of 15 - 49 years. Mbarali District Council is not an exception to the negative impact of HIV/AIDS. It is envisaged that the pandemic will continue to downsize the working population, thus threatening economic growth and service delivery.

The population of Mbarali District has been increasing as indicated in Chapter One. This increase will have significant impact on the demand and supply for public services particularly in the social sector.

#### 2.5.2.5 Technological Trends

Technology is progressively advancing and will continue to assist in improving performance. A computerized working environment allows the council to do more and work better. It also enables easy communication with stakeholders. Application of intelligent workstations and other communication technologies have spread up to lower level. The use of integrated financial management system and Human Resource Management information system. To make the most use of computer technology, the Council will needs the right skills to use, support and maintain it.

Similarly, in order to enhance effectiveness and efficiency, as well as attract and retain talented staff, the Council working environments will need to be improved.

#### 2.5.2.6 Geographical and Ecological Status

Mbarali District is endowed with abundant natural resources such as water, forestry, wildlife, honey bees and minerals. Geographical and ecological status of the District has both opportunities and challenges.

A summary of external scan showing opportunities and challenges for each trend assessed is shown in Table 2.9



Table 2.9: Summary of External Scan

OPPORTUNITIES	CHALLENGES
1. Availability of land for investment	Unreliable market for farm products.
2. Presence of Ruaha national park and Mpanga Kipengele game reserve	2. Inflation
3. Presence of Langwira pasture seed farms	3. Deforestation and Land
4. Availability of Central Government Grants for service delivery and development issues.	degradation
5. Existence of supportive development programmes from development partners	4. Low stakeholders' participation in the planning process and implementing development projects
6. Access to TAZAM and TAZARA	
7. Free market economy	5. Lack of financial institutions services to the low level.
8. Accessibility of financial services institutions 9. Presence of investors (rice production and mining)	
<ol> <li>Good administrative structure from the Central Government and Local Government level</li> <li>Availability of labour force</li> <li>Ongoing Local Government Reforms</li> <li>Availability of qualified personnel in the labour market</li> </ol>	<ol> <li>Shortage of vocational training centres.</li> <li>Conducive working environment and incentive to retain human resources</li> <li>Centralized staff recruitment</li> </ol>
<ol> <li>Peace and Order</li> <li>Good Governance</li> <li>Conducive working environment</li> </ol>	<ol> <li>Change of National Policies,         Programmes and Strategies</li> <li>Adherence to rules and         regulations in solving land         conflicts</li> <li>Lack of verification of some</li> </ol>
	<ol> <li>Availability of land for investment</li> <li>Presence of Ruaha national park and Mpanga Kipengele game reserve</li> <li>Presence of Langwira pasture seed farms</li> <li>Availability of Central Government Grants for service delivery and development issues.</li> <li>Existence of supportive development programmes from development partners</li> <li>Access to TAZAM and TAZARA</li> <li>Free market economy</li> <li>Accessibility of financial services institutions</li> <li>Presence of investors (rice production and mining</li> <li>Good administrative structure from the Central Government and Local Government level</li> <li>Availability of labour force</li> <li>Ongoing Local Government Reforms</li> <li>Availability of qualified personnel in the labour market</li> <li>Peace and Order</li> <li>Good Governance</li> </ol>



TRENDS	OPPORTUNITIES	CHALLENGES
Sociological	Existence of Referral Hospital     Presence of social services supporting partners	HIV/AIDS prevalence among the community      Increasing number of vulnerable groups among the community
Technological	Availability of computerized equipments and programs (IFMS LAWSON, PlanRep, LGMD, EPICOR, LGHRMIS)      Good communication infrastructure telephones, radio calls, radio, mobile services and TVs	<ol> <li>Frequent change of technology</li> <li>High cost in acquisition of technology</li> <li>Unstable technology.</li> <li>Unreliable electric power</li> </ol>
Geographical and Ecological Status	<ol> <li>Availability of arable land for crop and livestock development</li> <li>Endowment of Natural Resources</li> </ol>	<ol> <li>Occurrence of natural disasters that affects infrastructures</li> <li>Inadequate capacity for disaster management</li> <li>Climate change</li> </ol>



#### 2.6 Critical Issues

Nine (9) important issues were identified during review of recent initiatives, stakeholders' analysis and SWOC analysis. The critical issues that are listed below need to be addressed in order to bring about improvements in the general performance and ultimate attainment of the mission and vision of the council:

- 1. Human Capacity to Effectively Perform
- 2. Mainstream Cross Cutting Issues in the Council Plans
- 3. Interface between Central Government, Council and Other Stakeholders
- 4. Resource Allocation and Management
- 5. Access to Social and Economic Services
- 6. Working Environment
- 7. HIV/AIDS Pandemic
- 8. Sustainability of the Implementation of National Anti-Corruption Strategy
- 9. Good Governance



#### CHAPTER THREE

#### 3.0 Vision, Mission and Core Values

Mbarali District Council vision is a broad statement of what it wants to be in the future and reflects the goal it hopes to achieve. The mission statement describes why the Council exists and what it does. It describes the institutional core business and articulates the direction scope of its work. Core Values describe how the Council intends to operate. They are guidelines that frame the day-to-day decisions, attitudes and conduct as well as its strategies and policies. They permeate everything which the Council does at the organizational and individual levels. The core values are important for attaining the desired service improvements. In a changing world core values remain constant.

#### 3.1 Vision

The Vision of Mbarali District Council is to be: "Capable and Efficient Local Government Authority to attain Sustainable Social and Economic Development to its people".

#### 3.2 Mission

The Mission statement of Mbarali District Council is: "To provide accessible quality socio-economic services to its community through effective and efficient use of resources and good governance in collaboration with stakeholders".

#### 3.3 Core Values

The Council will provide services to its customers and the general public while observing the following core values;

- i. Equity
- ii. Efficiency and Effectiveness
- iii. Teamwork
- iv. Accountability and Responsibility
- v. Integrity
- vi. Customer care
- vii. Transparency
- viii. Respect for law



#### CHAPTER FOUR

#### 4.0 The Plan

This chapter describes the objectives to be pursued by Mbarali District Council in the Medium Term Strategic Planning period. Eight objectives were developed each with associated strategies and targets. Targets are classified as service delivery, capacity building and capital investments. These are developed under each Department and Unit within the Council. Performance indicators were also developed for each objective in order to enable Council to measure the achievements.

## 4.1 Objective 1: Improve Services and Reduce HIV/AIDS Infection

#### Performance Indicators:

- New HIV/AIDS infections cases.
- Number of patient enrolled for ARVs.
- Number of HIV/AIDS patient registered.
- Rate of HIV/AIDS infections prevalence.
- Level of awareness on HIV/AIDS.
- Target 1: Care treatment and support to PLHIV in the Council ensured by June, 2018
- Target 2: Work place interventions in HIV/AIDS in Council facilitated by June, 2018
- Target 3: School based gender sensitivity, sexual reproductive health and HIV/AIDS education strengthened by June, 2018
- Target 4: HIV/AIDS prevalence in the District reduced from 9.2% to 5% by June, 2018
- Target 5: Home base care and support to PLHIV strengthened by June, 2018
- Target 6: VMACs and WMACs plans mainstreamed in Council Comprehensive Plan by June, 2018

#### The specific interventions will be to:

- Prepare and implement council action plan in line with National HIV/AIDS strategies.
- Reduce vulnerability to HIV/AIDS and sensitize community on protection of vulnerable and needy groups.
- Improve education access on HIV/AIDS and disseminate Guidelines on HIV/AIDS advocacy to Wards and Villages.



## 4.2 Objective 2: Enhance, Sustain and Effective Implementation of the National Anti- Corruption Strategy

#### Performance Indicators:

- Number of complaints received
- Number of Corruption cases
- Compliance to Laws and Regulations
- Target 1: Mechanism for handling anti- corruption complaints operationalized and capacitated by June, 2018.
- Target 2: Dissemination and advocacy of anti- corruption strategies carried out by June, 2018
- Target 3: Anti- corruption Clubs in 19 Secondary schools established and operationalized by June, 2018

### The specific actions will be to:

- Distribute National Anti-corruption Strategy documents.
- Establish anti-corruption clubs.
- Carry out sensitization meetings on handling anti-corruption complaints.
- 4.3 Objective 3: Improve access, quality and equitable social services delivery

### Performance Indicators:

- Level of community satisfaction on social services.
- Number of patients attended.
- Variation of diseases in the top ten lists.
- Pass rate in examinations.
- Number of pupils enrolled in schools.
- Number of households accessing safe and clean water within 400 metres.
- Number of pregnant women attended health delivery services.
- Number of household with improved pit latrines.
- Target 1: Pass rate in Primary School National Examination increased from 54% to 70% by June, 2018
- Target 2: Pass rate in Secondary School National Examinations increased from 59% to 70% by June, 2018
- Target 3: Maternal Mortality rate reduced from 172/100,000 to 170/100,000 by June, 2018
- Target 4: Immunisation coverage above 90% for all vaccinations maintained by June, 2018



- Target 4: Water, environmental sanitation and hygiene improved by June, 2018
- Target 5: Population with access to clean, safe and affordable water increase from 67% to 76% by June, 2018
- Target 6: Household sanitation and school WASH increased from 2,132 to 4,180 by June, 2018

#### The specific interventions will be to:

- Supervise and evaluate primary and secondary school examinations.
- Facilitate procurement of hospital equipments.
- Carry out medical specialised training.
- Support and supervise Health service activities.
- Monitor and supervise water projects and water sources.

## 4.4 Objective 4: Increased Quantity and Quality of Social Services and Infrastructure

### Performance Indicators:

- Number of improved water source facilities
- Percentage of households with improved toilets facilities
- Number of schools with improved toilet facilities
- Number of education infrastructures (classrooms, laboratories, administration blocks, teachers houses, hostels etc).
- Number of health infrastructures.
- Number of agricultural and market infrastructures
- Number of Cooperative Societies capacitated.
- Number of livestock and market infrastructures
- Number of bridges and culverts constructed
- Number of road kilometres constructed/maintained
- Number of farmers and livestock keepers receiving extension services
- Target 1: Agricultural and Livestock market infrastructures services to 25 villages improved by June, 2018
- Target 2: 298.5 kms of road networks improved and maintained by June, 2018
- Target 3: Business and Managerial Skills to 62 Primary cooperative societies strengthened by June, 2018
- Target 4: Extension services to 20 wards improved by June 2018
- Target 5: Production of high quality hides and skins increased from 38 to 61 metric tons by June, 2018
- Target 6: Irrigation infrastructure in 15 villages improved by June, 2018



- Target 7: Education learning and teaching facilities improved by June, 2018
- Target 8: 37 health facilities services improved by June, 2018
- Percentage of population with access to clean, safe and affordable Target 9: water increased from 67% to 76% by June, 2018
- Target 10: Technical knowledge in management and utilization of fisheries to 60 villages improved by June, 2018

#### The specific interventions will be to:

• Conduct supervision of resource allocated for social and economic infrastructure improvement.

#### 4.5 Objective 5: Enhance Good Governance and Administrative Services

#### Performance Indicators:

- Customer satisfaction levels.
- Compliance to Laws and Regulations.
- Number of complaints.
- Number of statutory and advisory meetings convened.
- Status of Audit Reports.
- Level of accountability and commitment.
- Own source revenue collection
- Target 1: Coordination, Monitoring and Evaluation of Council activities enhanced by June, 2018
- Target 2: Council's legal rights and by laws enforced by June, 2018
- Target 3: Sustain statutory contribution to various levels by June, 2018
- Target 4: Community participation in making decision through meetings increased from 65% to 100% by June, 2018
- Target 5: Council staff equipped with relevant skills by June, 2018
- Council own source revenue collection increased from Tshs. Target 6: 1,300,000,000 to Tshs. 3,914,296,100 by June, 2018
- Target 7: Statutory and committee meetings convened as scheduled by June, 2018

#### The specific interventions will be to:

- Convene District Consultative Committees (DCC),
- Full council, Security meetings as required by regulations,
- Sensitize and support community initiatives.
- Mobilize community in participating in Development initiatives.



Other interventions will be to operationalise client service charter and conduct training on financial management.

#### 4.6 Objective 6: Improve social welfare, gender and community empowerment

#### Performance Indicators

- Number of identified vulnerable groups
- Number of vulnerable groups supported
- Number of economic women and youth groups supported
- Level of community awareness on gender issues
- Percentage decrease of malnutrition
- Target 1: Quality of life of 11,499 identified most vulnerable improved by June, 2018
- Target 2: Nutrition status in the District improved by June, 2018
- Target 3: 10 women and 40 youth economic groups established and supported by June, 2018

#### Target 4:

### The specific interventions will be;

- To train corps as para social workers
- To mobilize the community on early childhood care,
- To conduct follow up of children abuse cases proceedings and advocacy on gender based violence.

## 4.7 Objective 7: Improve Emergency and Disaster Management

#### Performance Indicators

- Council staff and community awareness level
- Response time to tackle disasters
- Number of established disaster management committees
- Disaster management plan and budget in place
- Target 1: Disaster management committees in 20 wards established and operationalized by June, 2018.
- Target 2: Disaster Management Plans developed and implemented by June, 2018
- Target 3: Awareness on disaster management to Council Staff and Community improved by June, 2018



## The specific interventions will be to:

- Carry out sensitization meetings on environment and disaster management strategies,
- Facilitate the carrying out of emergence response to disasters,
- Prepare the district plans for implementing environment strategies,
- Reduce vulnerability from environmental risks and provide environmental health services.

#### 4.8 Objective 8: Natural Resources and Environmental Management Improved

#### Performance Indicators:

- Number of village with land use plans
- Area of wetland and natural forest conserved
- Number of tree planted and survival percentage rate
- Number of water catchments area conserved
- Number of modern bee hives
- Number of bee keeping groups
- Number of land conflicts reported
- Number of town plan drawings
- Target 1: Surveyed plot in urban and rural areas increased from 3,773 to 4,771 by June, 2018
- Target 2: Land Management Database improved by June, 2018
- Target 3: Land values in urban and rural areas maintained and updated by June, 2018
- Target 4: Land use plan in 9 villages and 9 drawings in urban areas developed by June, 2018
- Target 5: Development control to land owners in 7 townships inspected by June, 2018
- Target 6: Technical knowledge in management and utilisation of wildlife to 25 villages improved by June, 2018
- Target 7: Management and utilization of forest resources to 50 villages improved by June, 2018
- Target 8: Sustainable wetland management process in 2 wetland sites for 6 villages facilitated by June, 2018
- Target 9: Appropriate skills and management of modern bee keeping improved by June, 2018

Target 10: Protection and management of environment enhanced by June, 2018



The specific interventions will be;

- To protect 43 identified water sources
- To control urban Development.
- Resolving Land Conflicts in urban and rural areas
- Sensitization on land law and mobilize villagers to contribute in preparation of land use plans.



#### CHAPTER FIVE

#### 5.0 Monitoring and Evaluation

Monitoring and Evaluation are integral parts of the implementation of the plan. While monitoring is essential for tracking down the progress of achieving intended outcomes, evaluation will serve the purpose of assessing efficiency, effectiveness and impact of strategies and targets in the context of attaining the stated objectives.

Monitoring of the Medium Term Strategic Plan for 2013/2014 - 2017/2018 will be done on a continuous basis in the course of implementing the plan. Evaluation will be conducted periodically using the established key performance indicators.

#### 5.1 Purposes of Monitoring and Evaluation

The main purposes of monitoring and evaluation are:

- To generate information for decision making on the course of implementation of the Strategic Plan,
- To assess performance in terms of achievements and drawbacks,
- To update strategies for improving service delivery and overall future performance.

#### 5.2 Monitoring Process

Monitoring is a primary mechanism or process used to generate performance reports. It is the systematic and continuous process of collecting, analysing and interpreting data for the purpose of comparing how well a plan has been implemented against expected results.

The monitoring will be carried out and reports will be prepared using the format and forms provided in the Medium Term Strategic Planning and Budgeting Manual (MTSPBM). The following reports will be prepared:

- (i) Quarterly Progress Reports: These are reports that summarise the progress towards achieving the targets against annual plan and budget. They provide information on status of implementation of priority interventions or milestones. Quarterly progress reports will mainly be used to adjust plan and budget implementations.
- (ii) Annual Progress Reports: These describe in detail an institution's main achievements in terms of outputs produced against annual plan and budget. They also describe progress towards attaining outcomes and improving

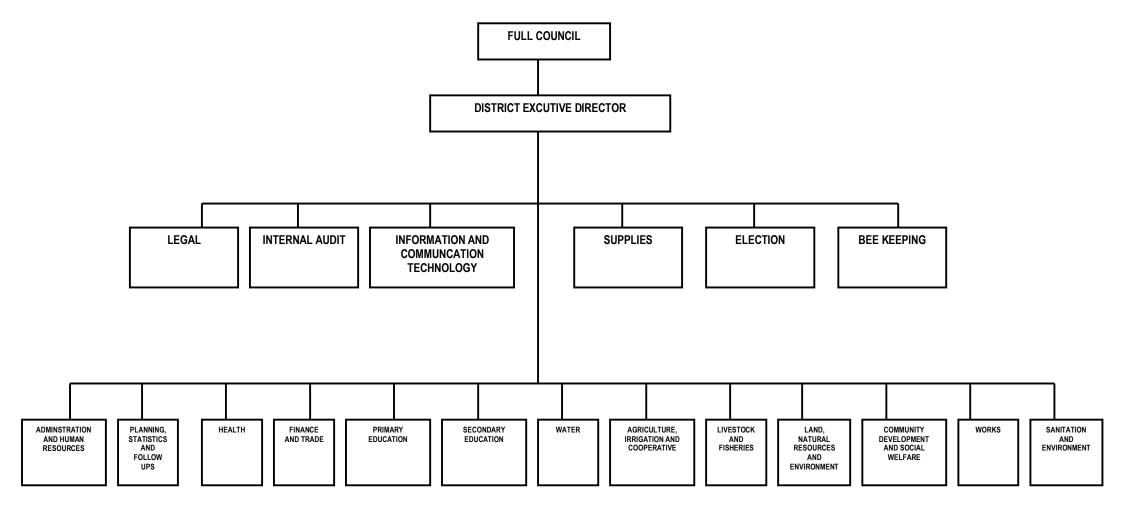


- service delivery. Annual progress reports will mainly be used to revise relevant strategies and targets.
- (iii) Five year Outcome Report: This will be prepared at the end of the Strategic Planning cycle. It gives an assessment of progress of meeting each objective using the established key performance indicators. It summarizes findings of main evaluations, analytical studies and reviews undertaken during the review period. The five year outcome report will mainly be used in formulating the subsequent strategic plan.

#### 5.3 Evaluation Process

Evaluation process is intended to assess the performance outcome during the implementation of the plan in a given period. The established key performance indicators and associated target values in the Medium Term Expenditure Framework (MTEF) will be used in assessing the deviations from the targets and objectives. Evaluation outcomes will ultimately be used in making decisions on revision of targets and strategies and in the preparation of the subsequent strategic plan.

Appendix I: The Organization Structure of Mbarali District Council



Appendix II: Mbarali District Council's Medium Term Strategic Plan Matrix 2013/2014 - 2017/2018

## OBJECTIVE 1: IMPROVE SERVICES AND HIV/AIDS INFECTIONS REDUCED

## KPIs:

- 1. Level of awareness on HIV/AIDS
- 2. New HIV/AIDS infections cases
- 3. Number of patient enrolled for ARVs
- 4. Number of HIV/AIDS patient registered
- 5. Rate of HIV/AIDS infections prevalence

S/N	OBJECTIVE	STRATEGY	TARGETS	RESPONSIBILITY
1.	Improve Services and HIV/AIDS Infections Reduced	Mobilise financial resources and medical staff for supporting people living with HIV/AIDS infection	Care treatment and support to PLHIV in the Council ensured by June, 2018	Administration and HR, Health Department
		Ensure precaution measures agaist HIV/AIDS infections are taken by Council staff	Work place HIV/AIDS awareness in Council facilitated by June, 2018	All Council Departments
		Mobilise and sensitise teachers on the prevention against HIV/AIDS infection	School based gender sensitivity, sexual reproductive health and HIV/AIDS education strengthened by June, 2018	Education, Health and Community Development Departments
		Create Community awareness on HIV/AIDS	• HIV/AIDS prevalence in the District reduced from 9.2% to 5% by June, 2018	Health and Community Development Departments
		Strengthen supervision of PLHIV in the Council	Home based care and support to PLHIV strengthened by June, 2018	Health and Community Development Departments



S/N	OBJECTIVE	STRATEGY	TARGETS	RESPONSIBILITY
		Strengthen supervision of HIV/AIDS	• VMACs and WMACs plans	Planning, Health and Community
		intervention programmes in the	mainstreamed in Council	Development and Social welfare
		Council	comprehensive plan by June, 2018	Departments

## OBJECTIVE 2: IMPLEMENTATION OF THE NATIONAL ANTI-CORRUPTION STRATEGY ENHANCED AND SUSTAINED

## PERFORMANCE INDICATORS:

## KPIs:

- 1. Number of complaints received
- 2. Number of Corruption cases
- 3. Compliance to Laws and Regulations

S/N	OBJECTIVE	STRATEGY	TARGETS	RESPONSIBILITY
2.	Implementation of	Strengthen Complaints Desk	• Mechanism for handling anti	HR & Administration
	the national anti- corruption strategy enhanced and sustained		corruption complaints operationalised and capacitated by June, 2018	Department and Legal unit
		Create Community awareness on effects of Corruption	• Dissemination and advocacy of anti corruption strategies carried out by June, 2018	



S/N	OBJECTIVE	STRATEGY	TARGETS	RESPONSIBILITY
5,11	050501115		Anti corruption clubs in 19 Secondary Schools established and operationalised by June, 2018	HR & Administration,

## OBJECTIVE 3: IMPROVE ACCESS, QUALITY AND EQUITABLE SOCIAL SERVICES DELIVERY

## KPI<sub>S</sub>:

- 1. Level of community satisfaction on social services
- 2. Number of patients attended
- 3. Variation of diseases in the top ten list
- 4. Pass rate in examinations
- 5. Number of pupils enrolled in schools
- 6. Number of householders accessing safe and clean water within 400 meters
- 7. Number of pregnant women attended health delivery services

S/N	OBJECTIVE	STRATEGY	TARGETS	RESPONSIBILITY
3.	Improve access, quality and equitable social services delivery			Primary education department



S/N	OBJECTIVE	STRATEGY	TARGETS	RESPONSIBILITY
		<ul> <li>Mobilize communities in the contraction of teachers houses</li> <li>Improve staff establishment (employment) of every school.</li> <li>Increased and improve monitoring and supervision on the provision of secondary educational services in the District</li> </ul>	Pass rate in Secondary school National examinations increased from 59% to 70% by June ,2018	Secondary education department
		<ul> <li>Involve all stakeholders in provision of reproductive and child health.</li> <li>Involve stakeholders/communities to participate in cost sharing.</li> <li>Prepare programmes to acquire qualified staff</li> <li>Ensure availability of key tools equipments</li> <li>Maintain communication systems at health facilities</li> <li>Ensure availability of surgical services at</li> <li>rural health facilities</li> </ul>	Maternal Mortality rate reduced from 172/100,000 to 170/100,000 by June, 2018	Health Department
		<ul> <li>Involve all stakeholders in health preventive measures</li> <li>Prepare programmes to acquire qualified staff</li> </ul>	• Immunization coverage above 90% for all vaccination maintained by June, 2018	Health Department
		• Involve all stakeholders on massive education on	• Water, environmental sanitation and Hygiene improved by June, 2018	Environment and sanitation Department



S/N	OBJECTIVE	STRATEGY	TARGETS	RESPONSIBILITY
		environment sanitation.  • Mobilise communities on proper sewage disposal (construction and use of improved latrines)  • Ensure the availability of basic tools/equipments		
		<ul> <li>Involve stakeholders in the construction of water projects.</li> <li>Conduct legal survey, demarcate on all sources of water and mobilize communities to care of those sources of water</li> </ul>	• Population with access to clean, affordable and safe water increased from 67% to 76% by June, 2018	Water department
		<ul> <li>Involves all schools on massive education on environmental sanitation.</li> <li>Mobilise communities on proper sewage disposal (construction and use of improved latrines)</li> </ul>	• Household with education on sanitation and school WASH increased from 2,132 to 4,180 by June ,2018	Water and Primary education departments



## OBJECTIVE 4: INCREASE QUANTITY AND QUALITY OF SOCIAL SERVICES AND INFRASTRUCTURE

## $KPI_{S}$

- 1. Number of improved water source facilities
- 2. Percentage of households with toilets facilities
- 3. Number of school with toilet facilities
- 4. Number of education infrastructure (classrooms, laboratories, administration blocks, teachers houses, hostels etc)
- 5. Number of health infrastructures
- 6. Number of agricultural and market infrastructures
- 7. Number of livestock and market infrastructures
- 8. Number of bridges and culverts constructed
- 9. Number of road kilometres constructed/maintained

S/NO	OBJECTIVE	STRATEGY	TARGET	RESPONSIBILITY
4.	Increase quantity and quality of social services and infrastructure	<ul> <li>Mobilize communities in the construction of Agriculture infrastructure</li> <li>Mobilize communities on the use improved agricultural inputs and</li> </ul>	• Agriculture infrastructure to 25 villages and extension services improved by June, 2018	Agriculture, irrigation and Cooperative department
		technology • Equip Extension staff with working facilities		
		<ul> <li>Participation of different stakeholders on roads construction</li> <li>Mobilization of communication on construction of roads.</li> </ul>	298.5 kms of road networks improved and maintained by June, 2018	Works department
		• Participation of different stakeholders on bridges construction		



S/NO	OBJECTIVE	STRATEGY	TARGET	RESPONSIBILITY
		<ul> <li>Involving stakeholder on delivering cooperative education</li> <li>Involve the Apex of cooperative society on the education about cooperative.</li> </ul>		Agriculture, irrigation and Cooperative department
		Provide conducive working environment for extension staff	by June, 2018	Human resource and administration/ other departments
		<ul> <li>Involve stakeholders in the modern livestock rearing and improved bulls</li> <li>Mobilizing livestock keepers on the cost sharing</li> </ul>		Live stock and fisheries department
		<ul> <li>Involving stakeholders on improving infrastructures for irrigation</li> <li>Mobilize farmers to contribute labour towards improving irrigation scheme</li> <li>Mobilize farmers to contribute 5% for operation and maintenance of the schemes</li> </ul>	_	Agriculture, irrigation and Cooperative department
		Mobilize communities to contribute in the contraction of schools infrastructure.		-Primary and Secondary education departments
		<ul> <li>Involves all stakeholders in activities concerning health services.</li> <li>Ensure availability of basic tolls equipments</li> <li>Involve stakeholders in providing health services</li> </ul>	• 37 Health facilities services improved by June, 2018	Health department



S/NO	OBJECTIVE	STRATEGY	TARGET	RESPONSIBILITY
		<ul> <li>Involves stakeholders in the construction of water projects.</li> <li>Mobilize residents in the construction of their water projects.</li> <li>Mobilize communities on the establishment of water committee and water funds</li> </ul>	• Percentage of population with access to clean affordable and safe water increase from 65% to 70% by June, 2018	Water department
			• Technical knowledge in management and utilization of fisheries to 60 villages improved by June, 2018	

## OBJECTIVE 5: ENHANCE GOOD GOVERNANCE AND ADMINISTRATIVE SERVICES

## KPIs

- 1. Customer satisfaction levels
- 2. Compliance to laws and regulations
- 3. Number of complaints
- 4. Number of statutory and advisory meeting convened
- 5. Status of audit reports
- 6. Level of accountability and commitment

S/N	OBJECTIVE		STRATEGY	TARGETS	RESPONSIBILITY
5.	Enhance	good	• Mobile stake holders and communities	• Coordination, monitoring and evaluation	Planning statistics &follow
	government administrative	and	<ul><li>in using data in evaluation</li><li>and plan for their development</li></ul>	of council activities enhanced by June, 2018	up department
	services		• Building capacity on monitoring and evaluation		



S/N	OBJECTIVE	STRATEGY	TARGETS	RESPONSIBILITY
		Building capacities of village councils in formulation of by laws	• Council legal rights and by law enforced by June 2018	Human Resources and Administration department & Legal unit
		Strengthen council capacity on own source collection	• Sustains statutory contribution to various level by June, 2018	Finance and Trade department
		<ul> <li>Create conducive environment for facilitation of the meetings</li> <li>Education and awareness on Council and village by-law</li> </ul>	• Community participation in decision making through meetings increased from 65% to 100% by June, 2018	Administration department & legal unit
		<ul> <li>Prepare staff capacity need assessment</li> <li>Support staff on short and long term training</li> <li>Conduct in job training</li> </ul>	Council staff equipped with relevant skills by June, 2018	Human resource and administration department
		<ul> <li>Involve other stakeholders in mass education on Council's taxes</li> <li>Strengthen internal controls on revenue collection machinery.</li> </ul>	• Council revenue collection increase d from ths 1,300,000,000 to Tshs. 2,000,000,000 by June, 2018	Trade and finance department
			• Statutory and committee meetings convened as scheduled by June, 2018	Human resource and administration department

## OBJECTIVE 6: IMPROVE SOCIAL WELFARE, GENDER AND COMMUNITY EMPOWERMENT $\ensuremath{\mathsf{KPI}_{\mathsf{S}}}$

- 1. Number of identified vulnerable group
- 2. Number of economic women and youth group supported
- 3. Level of community awareness on gender issues
- 4. Number of vulnerable group supported
- 5. Percentage decrease malnutrition



S/N	OBJECTIVE	STRATEGY	TARGETS	RESPONSIBILITY
6.	Improve social	Educate/ sensitize communities on the	• Quality of life of 11,499 most	Community development
	welfare, gender and	importance of having data of orphans,	vulnerable people improved by June,	and social welfare
	community	old peoples disable and those living in	2018	department
	empowerment	miserable life environment.		
		• Create community awareness on	• Nutrition status in the District improved	Community development
		importance of nutrition	by June, 2018	and social welfare
				department
			• Number of women and youth economic	Community development
			groups established and supported by	and social welfare
			June, 2018	department

## OBJECTIVE 7: IMPROVED EMERGENCY AND DISASTER MANAGEMENT $\mathsf{KPI}_S$

- 1. Council staff and community awareness level
- 2. Response time to tackle disasters
- 3. Number of established disaster management committees
- 4. Disaster management plan in place

S/N	OBJECTIVE	STRATEGY	TARGETS	RESPONSIBILITY
7.	Improve Emergency	• Establishment of ward disaster	• Disaster management committees in	Human resource &
	and disaster	management committees	20 wards established and	Administration, Health and
	management		operationalised by June, 2018	Agriculture Departments
		• Create community awareness on	• Disaster management plans developed	Human resource &
		disaster preparedness and mitigation	and implemented by June, 2018	administration, Health and
				Agriculture Departments
		Create council staff and community	• Awareness on disaster management to	Human resource and
		awareness on disaster preparedness,	council staff and community improved	Administration
		management and mitigation	by June, 2018	



# OBJECTIVE 8: NATURAL RESOURCE AND ENVIRONMENTAL MANAGEMENT IMPROVED $\mathsf{KPI}_\mathsf{S}$

- 1. Number of village with land use plans
- 2. Area of wetland and natural forest conserved
- 3. Number tree planted and survival percentage rate
- 4. Number water catchments area conserved
- 5. Number of town plan drawings

S/N	OBJECTIVE	STRATEGY	TARGETS	RESPONSIBILITY
8.	Natural resource and environmental management improved	<ul> <li>Involvement of stakeholders on bearing costs of drawings design/preparation</li> <li>Involvement of communalities in the areas where plots are to be surveyed</li> </ul>	• Surveyed plots in urban and rural area increased from 3,773 to 4,771 by June, 2018	Natural resource and land development department
		• Involvement of different stakeholders in identifying assets belonging to the District Council	• Land management data base improved by June, 2018	Natural resource and land development department
		• Involving communities in valuation of their properties	• Land values in urban and rural area maintained and updated by June, 2018	Natural resource and land development department
		<ul> <li>Mobilize stakeholders to pay survey costs</li> <li>Mobilization of villagers to participate fully in the survey</li> </ul>	• Land use in plan 9 villages and 9 drawings in urban areas developed by June, 2018	Natural resource and land development department
		Deepen implementation of environment management	Technical knowledge in management and utilization of wildlife to 25 village improved by June, 2018	Natural resource and land development department
		Mobilization on establishment of small dams for fish	Technical knowledge in management and utilization of fisheries to 60 villages improved by June, 2018	Livestock and fisheries department



S/N	OBJECTIVE	STRATEGY	TARGETS	RESPONSIBILITY
		<ul> <li>Mobilization for participatory supervision on forest</li> <li>Involve communities on</li> <li>planting and conserve trees/forests</li> </ul>	• Management and utilization of forest resource to 50 villages improved by June, 2018	Natural resource and land development department
		Involve communities on planting and conserve trees in wetlands	• Sustainable wetland management process in 2 wetland site for 6 village facilitated by June, 2018	Natural resource and land development department
		<ul> <li>Mobilizing communities to engage in bee-keeping.</li> <li>Strengthening groups engaged in bee-keeping</li> <li>Conduct researches and strengthening markets of products from bee-keeping</li> </ul>	Appropriate skills and management of bee-keeping improved by June, 2018	Natural resource and land development department
		• Involve community in Urban Development Plan	• Development control to land owners in 7 townships inspected by June, 2018	Natural resource and land development department
		• Involve communities in self environmental management	Protection and management of environment enhanced by June, 2018	Natural resource and land development department

